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SINCE TENTH  
1958 YEAR  
Number 115 May 1968 Page 735

GRAPEVINE  
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A newsletter on state tax legislation; state appropriations for universities, colleges, and junior colleges; legislation affecting education at any level. There is no charge for GRAPEVINE, but recipients are asked to send timely newsnotes regarding pertinent events in their respective states.

IN THIS ISSUE

THIRTY-FOUR STATES MAINTAIN TWO-YEAR GAINS OF  $45\frac{1}{2}\%$ ;  
EIGHT-YEAR GAINS OF 217% . . . . . 736

Arizona appropriates \$55 million. . . . . 737

California legislature's Joint Committee on Higher Education opposes tuition charge and raising of student fees by any other name; has qualms about the rigidities of the 1960 "master plan". . . . . 737

Georgia makes two-year gain of 74% in appropriations for annual operating expenses of higher education. . . . . 738

Kentucky appropriates \$82 million for fiscal year 1968-69; creates Northern Kentucky State College and directs governor to appoint its Board of Regents to take office July 1, 1968. . . . . 739

Maryland appropriates nearly \$80 million. . . . . 739

53 state institutions receiving less than \$2 million and more than \$1.2 million of state tax funds for operating expenses, fiscal year 1967-68. . . . 740

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THIRTY-FOUR STATES MAINTAIN TWO-YEAR GAINS OF  $45\frac{1}{2}\%$ ; EIGHT-YEAR GAINS OF 217%

Table 8. Appropriations of state tax funds for annual operating expenses of higher education in thirty-four states for fiscal year 1968-69, in thousands of dollars, showing dollar gains and percentage gains over most recent two years and over eight years since fiscal year 1960-61.

States	Fiscal years ending in odd numbers			1967-69		1961-69	
	1960-61	1966-67	1968-69	2-yr gain	%	8-yr gain	%
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
Thirty states reported in Table 5, GRAPEVINE page 730	733,027	1,575,448	2,296,393	720,945	45 $\frac{3}{4}$	1,563,366	213 $\frac{1}{4}$
Arizona	16,218	40,492	55,121	14,629	36	38,903	239
Georgia	26,605	59,193	103,091*	43,898	74	76,486	287 $\frac{1}{2}$
Kentucky	19,672	63,166	82,350	19,184	30 $\frac{1}{2}$	62,678	318 $\frac{1}{2}$
Maryland	25,166	61,567	79,742	18,175	29 $\frac{1}{2}$	54,576	217
34 states	820,688	1,799,866	2,616,697	816,831		1,796,009	
Weighted average percentages of gain					45 $\frac{1}{2}$		217

\* Georgia's actual appropriations aggregate \$112,523,949, including \$9,642,974 for employers' contributions to employees' fringe benefits; but this item having not been reported for earlier years, it is omitted here in order to maintain comparability from year to year. This has the effect of doing less than justice to Georgia when compared with other states reporting appropriations for employees' fringe benefits.

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ARIZONA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1968-69:

Table 9. State tax-fund appropriations for operating expenses of higher education in Arizona, fiscal year 1968-69, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Arizona	\$24,271
Arizona State U	17,890
Northern Arizona U	6,150
<hr/>	
Subtotal, st u's -	\$48,311
<hr/>	
Junior colleges -	
Maricopa *	4,994
Yuma County **	633
Graham County @	552
Cochise County @@	542
State Jr Coll Board	89
<hr/>	
Subtotal, jr colls -	\$6,810
<hr/>	
Total	55,121

- \* Three campuses: Phoenix College, Glendale College, Mesa College.
- \*\* Arizona Western College.
- @ Eastern Arizona College.
- @@ Cochise College.

The total for fiscal year 1968-69 seems to be a gain of 36 per cent over the comparable figure for fiscal year 1966-67, two years earlier. The 8-year gain since 1960 appears to be 239 per cent. These rates of gain, hovering around the nationwide averages, have not kept pace with Arizona's rapid rate of population growth.

The legislature of 1968 appropriated a total of \$10 $\frac{1}{2}$  million for capital improvements at the three state universities, and \$2 $\frac{1}{2}$  million for capital outlays for the junior colleges. Maricopa County's share of this latter was slightly over \$1 $\frac{1}{2}$  million, plus another separate appropriation of \$ $\frac{1}{2}$  million contingent upon the building of a new campus in Scottsdale.

CALIFORNIA. The legislature's Joint Committee on Higher Education, after study of the organization, governance, and financing of the state's universities and colleges, has issued a report of some of its preliminary findings.

(1) It rejects the suggested introduction of tuition fees at the University and the public colleges, and opposes any circumvention by the comparable increasing of "student fees" which would accomplish the same purpose under another name.

(2) It is at least tentatively critical of the over-rigid features of the much publicized and greatly over-rated "Master plan" of 1960, partly ossified into law in the Donohoe Act. The plan layer-caked the public institutions into a three-tiered structure: the Junior Colleges, the State Colleges, and the multi-campus University.

A ceiling of 27,500 students was prescribed for the size of any campus of the University, and unrealistically high scholastic standards for admission were fixed for the University, with somewhat lower standards for the state colleges. Only the junior colleges are "open-door" colleges.

The most odious feature is the effort to "cork up" the ambition of any institution to expand upward or downward to meet urgent local needs. Each one is frozen into a limited mold from which it is apparently never expected to escape.

Of this, the Joint Legislative Committee says pointedly: "Functional assignments to classes of institutions rather than to individual institutions may be a bar to flexible educational planning." It proposes to study alternative ways of "breaking down the barriers that have been built up."

This welcome attention to flexibility is gratifying to GRAPEVINE, always a tart critic of the rigidities of California's "master plan."

GEORGIA. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1968-69:

Table 10. State tax-fund appropriations for operating expenses of higher education in Georgia, fiscal year 1968-69, in thousands of dollars.

Institutions (1)	Sums appropriated (2)
U of Georgia	\$29,633
Ag Exten Serv	4,220
Ag Experiment Stas	3,811
Continuing Edn Ctr	913
<hr/>	
Subtotal, U Ga -	\$38,577
Georgia Inst of Technology	10,036
Engrng Experiment Stas	2,040
Engrng Exten Division	153
Southern Technical Inst	946
<hr/>	
Subtotal, GIT -	\$13,175
Medical College of Georgia	5,052
Talmadge Memorial Hosp	5,630
<hr/>	
Subtotal, MC of Ga -	\$10,682
Georgia State College	8,424
Georgia Southern Coll	3,561
West Georgia College	3,248
Valdosta State Coll	2,015
Fort Valley St Coll	1,933
Ga Southwestern Coll	1,811
Albany State College	1,582
Ga Coll at Milledgeville	1,509
Savannah State College	1,486
Augusta College	1,425
Armstrong St Coll	1,294
North Georgia Coll	1,017
Columbus College	965
Middle Ga College	1,234
A Baldwin Ag Coll	1,055
Kennesaw Jr Coll	1,020
Macon Jr Coll	947
Albany Jr Coll	722
South Georgia Coll	694
Dalton Jr Coll	632
Gainesville Jr Coll	620
Brunswick Jr Coll	606
Regents of U System	864
State Tech Serv Program	300
Regents' Scholarships	200
Graduate Scholarships	140
Regents, for Jr Coll Syst	150
Regional Education	85
State aid to local jr colls *	900
Interest of const debt	8
Unallocated	210
Total **	103,091

(Continued in next column)

Continued from preceding column --  
Footnotes to Table 10.

NOTE: The legislative appropriation is made to the Board of Regents of the University System of Georgia, and the Board allocates sums to the several institutions and services.

\* Georgia has nine state junior colleges (named above); but there is also a state-aided local public junior college which has been in operation for several years in the Atlanta area (DeKalb Junior College at Clarkston).

\*\* This total does not include the sum of \$9,642,974 for employer contributions to the fund for the retirement benefits of teachers in the University System, now for the first time appropriated to the Board of Regents, but in former years appropriated to the state teachers' retirement system.

The comparable sums for earlier years are not reported; and hence, to maintain a semblance of accuracy in the comparison of fiscal year 1968-69 with earlier years it is necessary to omit this item of substantial size. The actual total of state tax-fund appropriations for fiscal year 1968-69 is \$112,523,949, including \$9,642,974 for employer contributions.

The omission of this item prevents serious distortion of the rates of increase from year to year; and its inclusion, along with comparable sums for the earlier years, would probably make little or no change in the overall year-to-year ratios.

On the other hand, the omission of this item makes Georgia's statewide total about  $8\frac{1}{2}$  per cent smaller than it actually is, in comparison with those of other states whose tax contributions to university employees' retirement are reported.

This is illustrative of the perplexities that are inevitable in the effort to achieve a reasonably close approach to both vertical (year to year) and horizontal (state to state) comparability. It will be solved as GRAPEVINE's reporting grows in accuracy and comprehensiveness, but such problems will never entirely disappear. They have to be met with a degree of tolerance, recognizing that absolutely exact comparability is not attainable, and fortunately so.

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KENTUCKY. Appropriations of state tax funds for operating expenses of higher education, biennium 1968-70:

Table 11. State tax-fund appropriations for operating expenses of higher education in Kentucky, biennium 1968-70, by separate fiscal years, in thousands of dollars.

Institutions	1968-69	1969-70
(1)	(2)	(3)
U of Kentucky *	\$47,287	\$51,706
Western Kentucky U	9,056	11,703
Eastern Kentucky U	8,547	10,578
Murray State U	6,214	8,152
Morehead State U	5,540	7,290
Kentucky State Coll	2,170	2,586
U of Louisville **	3,100	3,100
Council on Pub H Edn	435	363
<b>Totals</b>	<b>82,350</b>	<b>95,478</b>

\* The sums include the Medical School and the Ag Experiment Station and the Ag Extension Service, and also an appropriation of \$330,000 for the biennium for a "community college" (branch of the U of Kentucky) at Madisonville in western Kentucky.

\*\* This university is a state-subsidized municipal institution. House Resolution 91, adopted by the 1968 legislature, authorizes it to become a state institution and requests the Board of Trustees of the U of Louisville and the Board of Trustees of the U of Kentucky to develop a plan of affiliation for the two universities.

The total for fiscal year 1968-69 appears to be a gain of 30½ per cent over the comparable figure for fiscal year 1966-67, two years earlier. The 8-year gain since 1960-61 seems to be 318½ per cent.

An act of 1968 establishes Northern Kentucky State College in the three populous counties of the northern enclave containing Covington, Fort Thomas, and other cities; and directs the governor to appoint its Board of Regents with terms beginning July 1, 1968.

MARYLAND. Appropriations of state tax funds for operating expenses of higher education, fiscal year 1968-69:

Table 12. State tax-fund appropriations for operating expenses of higher education in Maryland, fiscal year 1968-69, in thousands of dollars.

Institutions	Sums appropriated
(1)	(2)
U of Maryland (incl medical units, Ag Exp Sta, Ag Exten Service, branch campuses)	\$52,173
State colleges -	
Towson State College	5,134
Morgan State College	3,963
Frostburg State Coll	2,718
Salisbury State Coll	1,329
Bowie State College	1,490
Coppin State College	1,171
St. Mary's Coll of Md	788
<b>Subtotal, st c's -</b>	<b>\$16,593</b>
State Scholarship Board	3,086
Higher Edn Loan Corp	1,365
Bd of Trustees of St Colls	1,104
Advisory Council for H Edn	185
State aid for junior colls	5,236
<b>Total</b>	<b>79,742</b>

The total for fiscal year 1968-69 appears to be a gain of 29½ per cent over the comparable figure for fiscal year 1966-67, two years earlier. The 8-year gain since 1960 seems to be 217 per cent, not far from the nationwide average among the fifty states.

No appropriations to private colleges, either denominational or non-sectarian, have been reported for fiscal year 1968-69. For the preceding fiscal year (1967-68), small sums for operating expenses were appropriated to thirteen private institutions, including the Johns Hopkins University, St. Johns College, and various church-related colleges. If the state has discontinued this practice, the change is probably a result of the Maryland Court of Appeals decision of 1966 in Horace Mann League v. Board of Public Works, holding appropriations to denominationally-dominated colleges to be in violation of the First Amendment to the Constitution of the United States.

STATE UNIVERSITIES AND COLLEGES IN DESCENDING ORDER OF APPROPRIATIONS  
OF STATE TAX FUNDS FOR ANNUAL OPERATING EXPENSES FOR FISCAL YEAR 1967-68

Table 13. \$2 million to \$1.5 million

Institutions (1)	Sums Appropriated (2)
Grand Valley St Coll (Mich)	\$1,985
Concord Coll (W Va)	1,978
Lock Haven St Coll (Pa)	1,964
Kentucky State College	1,900
Gorham St Tchrs Coll (Me)	1,848
Western State Coll (Colo)	1,831
Adams St Coll (Colo)	1,817
J Connally Tech Inst (Tex)	1,793
Southwestern St C (Okla)	1,774
Salem St Coll (Mass)	1,770
Dominguez Hills St C (Cal)	1,759
Fort Valley St Coll (Ga)	1,698
Madison College (Va)	1,696
Black Hills St C (S D)	1,677
Virginia Military Inst	1,673
Huntsville Br, U of Ala	1,666
Miss State Coll for Women	1,661
Eastern Conn St Coll	1,648
Valdosta St Coll (Ga)	1,637
Jackson St Coll (Miss)	1,636
New Mexico Highlands U	1,623
Arkansas Polytechnic Coll	1,622
Southern St Coll (Ark)	1,605
Bridgewater St Coll (Mass)	1,579
Alabama College	1,567
Minot St Coll (N D)	1,537
Tarleton St Coll (Texas)	1,522
Hahnemann Med Coll & Hosp +	1,503

+ Private medical college, state-subsidized.

Table 14. \$1.5 million to \$1.2 million

Institutions (1)	Sums Appropriated (2)
N Mex Inst Mining & Technol	\$1,476
N D School of Science	1,449
Arkansas A&M Coll	1,436
Rhode Island Junior College	1,436
Farmington St T C (Me)	1,351
U of Miami Med Sch (Fla) +	1,343
East Central St Coll (Okla)	1,330
Georgia Southwestern Coll	1,329
Savannah St Coll (Ga)	1,329
Alcorn A&M Coll (Miss)	1,327
Delta State Coll (Miss)	1,326
Glenville St Coll (W Va)	1,324
Western New Mexico U	1,320
Wayne St Coll (Nebr)	1,315
Winston-Salem St C (N C)	1,313
Salisbury St Coll (Md)	1,290
Albany St Coll (Ga)	1,285
Miss Valley St Coll (Miss)	1,284
Shepherd St Coll (W Va)	1,281
Philadelphia Coll Osteopathy +	1,275
Longwood Coll (Va)	1,266
Pembroke St Coll (N C)	1,266
Radford College (Va)	1,262
Women's Coll of Georgia	1,246
Coll of So Utah	1,227
Northern Va Technical Coll	1,220
Northern Montana College	1,210
Augusta College (Ga)	1,206

+ Private medical college, state-subsidized.